Vote 5

Home Affairs

Adjusted budget summary

	2025/26				
		Special	Adjustments appropriation		Adjusted
R thousand	Appropriation	appropriation	Decrease	Increase	appropriation
Amount to be appropriated	**11 060 002**	**–**	**–**	**2 980 039**	**14 040 041**
of which:					
Current payments	6 792 932	–	–	2 835 550	9 628 482
Transfers and subsidies	4 251 911	–	–	6 725	4 258 636
Payments for capital assets	15 159	–	–	137 764	152 923
Executive authority	Minister of Home Affairs				
Accounting officer	Director-General of Home Affairs				
Website	www.dha.gov.za				

Vote purpose

Efficiently determine and safeguard the identity and status of citizens. Regulate immigration to ensure security, promote development and fulfil South Africa’s international obligations.

Performance

			Annual performance		
Indicator	Programme	MTDP outcome	Projected for 2025/26 as published in the 2025 ENE	Achieved in the first half of 2025/26 (April to September)	Changed target for 2025/26
Number of births registered within 30 calendar days per year	Citizen Affairs	Outcome 15: Social cohesion and nation building	730 500	341 921	667 000[1]
Number of smart identity cards issued to citizens 16 years and older per year	Citizen Affairs		2 750 000	1 878 771	–
Percentage of machine-readable adult passports (live capture system) issued within 13 working days for applications collected and processed within South Africa per year	Citizen Affairs	Outcome 19: Digital transformation across the state	90%	96.4% (362 963/ 376 523)	–
Percentage of machine-readable passports for children (live capture system) issued within 18 working days for applications collected and processed within South Africa per year	Citizen Affairs		90%	98.7% (63 190/ 64 015)	–
Percentage of business visa outcomes issued within 8 weeks for applications processed within South Africa per year	Immigration Affairs	Outcome 7: Increased investment, trade and tourism	90%	100% (35)	–
Percentage of general work visa outcomes issued within 8 weeks for applications processed within South Africa per year	Immigration Affairs		90%	95.2% (376/395)	–
Percentage of critical skills visa outcomes issued within 4 weeks for applications processed within South Africa per year	Immigration Affairs		95%	98.8% (825/835)	–
Number of deportations conducted per year	Immigration Affairs	Outcome 21: Effective border management and development in Africa and globally	40 000	21 080	–

1. Target changed to align with the department’s revised 2025/26 annual performance plan. The change was due to a misalignment in working hours between the Department of Home Affairs and the Department of Health. The Department of Home Affairs is no longer able to cover overtime costs.

Progress

By mid-year, the department exceeded its annual targets for the percentage of machine-readable adult and children passports; and visa outcomes for business, general work and critical skills issued within the prescribed turnaround times. These high achievements were mainly due to implementing a secure online platform, automating visa-processing workflows and conducting escalations when necessary.

Adjusted estimates

Programme	**2025/26**								
		Adjustments appropriation							
R thousand	**Appropriation**	**Expenditure announced in the budget**	**Unforeseeable /Unavoidable**	**Virements and shifts**	**Roll-overs**	**Self-financing**	**Other adjustments[1]**	**Total adjustments appropriation**	**Adjusted appropriation**
Administration	2 695 706	–	–	–	–	1 378 500	–	1 378 500	4 074 206
Citizen Affairs	3 300 706	470 000	–	–	–	1 079 500	–	1 549 500	4 850 206
Immigration Affairs	837 106	–	–	–	–	42 000	–	42 000	879 106
Institutional Support and Transfers	4 226 484	–	–	–	–	–	10 039	10 039	4 236 523
Total	**11 060 002**	**470 000**	**–**	**–**	**–**	**2 500 000**	**10 039**	**2 980 039**	**14 040 041**
Economic classification									
Current payments	**6 792 932**	**470 000**	**–**	**(134 450)**	**–**	**2 500 000**	**–**	**2 835 550**	**9 628 482**
Compensation of employees	4 232 593	–	–	–	–	–	–	–	4 232 593
Goods and services	2 560 339	470 000	–	(134 450)	–	2 500 000	–	2 835 550	5 395 889
Transfers and subsidies	**4 251 911**	**–**	**–**	**(3 314)**	**–**	**–**	**10 039**	**6 725**	**4 258 636**
Provinces and municipalities	2 967	–	–	619	–	–	–	619	3 586
Departmental agencies and accounts	4 226 484	–	–	–	–	–	10 039	10 039	4 236 523
Public corporations and private enterprises	634	–	–	(275)	–	–	–	(275)	359
Households	21 826	–	–	(3 658)	–	–	–	(3 658)	18 168
Payments for capital assets	**15 159**	**–**	**–**	**137 764**	**–**	**–**	**–**	**137 764**	**152 923**
Machinery and equipment	15 159	–	–	93 322	–	–	–	93 322	108 481
Software and other intangible assets	–	–	–	44 442	–	–	–	44 442	44 442
Total	**11 060 002**	**470 000**	**–**	**–**	**–**	**2 500 000**	**10 039**	**2 980 039**	**14 040 041**

1. Other adjustments include the shifting of funds between votes, the shifting of funds within a vote following a function shift, declared unspent funds, significant and unforeseeable economic and financial events, and expenditure of an exceptional nature in terms of section 6(1)(b) of the Appropriation Act (2025).

Programme 1: Administration

Subprogramme	**2025/26**								
		Adjustments appropriation							
R thousand	**Appropriation**	**Expenditure announced in the budget**	**Unforeseeable /Unavoidable**	**Virements and shifts**	**Roll-overs**	**Self-financing**	**Other adjustments**	**Total adjustments appropriation**	**Adjusted appropriation**
Ministry	27 290	–	–	–	–	–	–	–	27 290
Management Support Services	280 252	–	–	–	–	103 300	–	103 300	383 552
Corporate Services	840 685	–	–	27 565	–	455 800	–	483 365	1 324 050
Transversal Information Technology Management	1 146 599	–	–	–	–	819 400	–	819 400	1 965 999
Office Accommodation	400 880	–	–	(27 565)	–	–	–	(27 565)	373 315
Total	**2 695 706**	**–**	**–**	**–**	**–**	**1 378 500**	**–**	**1 378 500**	**4 074 206**

Programme 1: Administration (continued)

Economic classification R thousand	2025/26 Appropriation	Adjustments appropriation Expenditure announced in the budget	Unforeseeable /Unavoidable	Virements and shifts	Roll-overs	Self-financing	Other adjustments	Total adjustments appropriation	Adjusted appropriation
Current payments	**2 678 073**	**–**	**–**	**(86 132)**	**–**	**1 378 500**	**–**	**1 292 368**	**3 970 441**
Compensation of employees	993 408	–	–	–	–	–	–	–	993 408
Goods and services	1 684 665	–	–	(86 132)	–	1 378 500	–	1 292 368	2 977 033
Transfers and subsidies	**2 474**	**–**	**–**	**125**	**–**	**–**	**–**	**125**	**2 599**
Provinces and municipalities	816	–	–	400	–	–	–	400	1 216
Public corporations and private enterprises	616	–	–	(275)	–	–	–	(275)	341
Households	1 042	–	–	–	–	–	–	–	1 042
Payments for capital assets	**15 159**	**–**	**–**	**86 007**	**–**	**–**	**–**	**86 007**	**101 166**
Machinery and equipment	15 159	–	–	51 565	–	–	–	51 565	66 724
Software and other intangible assets	–	–	–	34 442	–	–	–	34 442	34 442
Total	**2 695 706**	**–**	**–**	**–**	**–**	**1 378 500**	**–**	**1 378 500**	**4 074 206**

Programme 2: Citizen Affairs

Subprogramme R thousand	2025/26 Appropriation	Adjustments appropriation Expenditure announced in the budget	Unforeseeable /Unavoidable	Virements and shifts	Roll-overs	Self-financing	Other adjustments	Total adjustments appropriation	Adjusted appropriation
Citizen Affairs Management	338 908	470 000	–	582	–	3 150	–	473 732	812 640
Status Services	100 068	–	–	(829)	–	1 041 700	–	1 040 871	1 140 939
Identification Services	175 820	–	–	247	–	–	–	247	176 067
Service Delivery to Provinces	2 685 910	–	–	–	–	34 650	–	34 650	2 720 560
Total	**3 300 706**	**470 000**	**–**	**–**	**–**	**1 079 500**	**–**	**1 549 500**	**4 850 206**
Economic classification									
Current payments	**3 281 560**	**470 000**	**–**	**(48 318)**	**–**	**1 079 500**	**–**	**1 501 182**	**4 782 742**
Compensation of employees	2 830 991	–	–	–	–	–	–	–	2 830 991
Goods and services	450 569	470 000	–	(48 318)	–	1 079 500	–	1 501 182	1 951 751
Transfers and subsidies	**19 146**	**–**	**–**	**(3 439)**	**–**	**–**	**–**	**(3 439)**	**15 707**
Provinces and municipalities	2 151	–	–	219	–	–	–	219	2 370
Public corporations and private enterprises	18	–	–	–	–	–	–	–	18
Households	16 977	–	–	(3 658)	–	–	–	(3 658)	13 319
Payments for capital assets	**–**	**–**	**–**	**51 757**	**–**	**–**	**–**	**51 757**	**51 757**
Machinery and equipment	–	–	–	41 757	–	–	–	41 757	41 757
Software and other intangible assets	–	–	–	10 000	–	–	–	10 000	10 000
Total	**3 300 706**	**470 000**	**–**	**–**	**–**	**1 079 500**	**–**	**1 549 500**	**4 850 206**

Programme 3: Immigration Affairs

Subprogramme	2025/26								
		Adjustments appropriation							
R thousand	Appropriation	Expenditure announced in the budget	Unforeseeable /Unavoidable	Virements and shifts	Roll-overs	Self-financing	Other adjustments	Total adjustments appropriation	Adjusted appropriation
Immigration Affairs Management	22 590	–	–	(3 285)	–	36 750	–	33 465	56 055
Admission Services	494 686	–	–	(39 472)	–	–	–	(39 472)	455 214
Immigration Services	152 174	–	–	36 103	–	5 250	–	41 353	193 527
Asylum Seekers	167 656	–	–	6 654	–	–	–	6 654	174 310
Total	**837 106**	**–**	**–**	**–**	**–**	**42 000**	**–**	**42 000**	**879 106**
Economic classification									
Current payments	**833 299**	**–**	**–**	**–**	**–**	**42 000**	**–**	**42 000**	**875 299**
Compensation of employees	408 194	–	–	–	–	–	–	–	408 194
Goods and services	425 105	–	–	–	–	42 000	–	42 000	467 105
Transfers and subsidies	**3 807**	**–**	**–**	**–**	**–**	**–**	**–**	**–**	**3 807**
Households	3 807	–	–	–	–	–	–	–	3 807
Total	**837 106**	**–**	**–**	**–**	**–**	**42 000**	**–**	**42 000**	**879 106**

Programme 4: Institutional Support and Transfers

Subprogramme	2025/26								
		Adjustments appropriation							
R thousand	Appropriation	Expenditure announced in the budget	Unforeseeable /Unavoidable	Virements and shifts	Roll-overs	Self-financing	Other adjustments	Total adjustments appropriation	Adjusted appropriation
Border Management Authority	1 753 078	–	–	–	–	–	10 039	10 039	1 763 117
Electoral Commission	2 137 885	–	–	–	–	–	–	–	2 137 885
Represented Political Parties' Fund	335 521	–	–	–	–	–	–	–	335 521
Total	**4 226 484**	**–**	**–**	**–**	**–**	**–**	**10 039**	**10 039**	**4 236 523**
Economic classification									
Transfers and subsidies	**4 226 484**	**–**	**–**	**–**	**–**	**–**	**10 039**	**10 039**	**4 236 523**
Departmental agencies and accounts	4 226 484	–	–	–	–	–	10 039	10 039	4 236 523
Total	**4 226 484**	**–**	**–**	**–**	**–**	**–**	**10 039**	**10 039**	**4 236 523**

Details of adjustments to the 2025 ENE

Appropriation of funds for expenditure announced by the minister during the tabling of the annual budget – R470 million

Programme 2: Citizen Affairs

An additional R470 million is allocated to pay graduate recruits for digitising records.

Virements and shifts within the vote

Programmes

1. Administration
2. Citizen Affairs
3. Immigration Affairs
4. Institutional Support and Transfers

From:			To:		
Programme by economic classification	**Motivation**	**R thousand**	**Programme by economic classification**	**Motivation**	**R thousand**
Programme 1		**(86 407)**	**Programme 1**		**86 407**
Goods and services	Travel and subsistence	(209)	Machinery and equipment	Audiovisual equipment, kitchen appliances and domestic equipment	209
	Property management	(17 783)		Cellphones, computer equipment, finance leases, kitchen appliances	17 783
	Agency and support/ outsourced services, travel and subsistence	(582)		Office equipment and furniture	582
	Computer services	(32 402)		Finance leases	32 402
	Consumable supplies, training and development, venues and facilities	(314)		Office furniture	314
	Property management	(400)	Provinces and municipalities	Vehicle licences	400
	Computer services	(34 442)	Software and other intangible assets	Software licences	34 442
Public corporations and private enterprises	Television licences	(275)	Machinery and equipment	Office furniture	275
Shifts within the programme as a percentage of the programme budget		3.2%			
Virements to other programmes as a percentage of the programme budget		**0%**			
Programme 2		**(53 763)**	**Programme 2**		**53 763**
Goods and services	Consumable supplies, fleet services, travel and subsistence, venues and facilities	(40 005)	Machinery and equipment	Computer services, finance leases, office furniture	40 005
	Consumable supplies, fleet services, travel and subsistence, venues and facilities	(10 00)	Software and other intangible assets	Software licences	10 000
	Catering, minor assets, stationery	(100)	Provinces and municipalities	Vehicle licences	100
Households	Leave gratuities	(681)	Machinery and equipment	Finance leases, office furniture	681
	Leave gratuities	(271)		Office furniture	271
	Leave gratuities	(800)		Transport equipment	800
	Leave gratuities	(119)	Provinces and municipalities	Vehicle licences	119
	Leave gratuities	(90)	Goods and services	Printer cartridges	90
	Leave gratuities	(1 697)		Travel and subsistence	1 697
Shifts within the programme as a percentage of the programme budget		1.6%			
Virements to other programmes as a percentage of the programme budget		**0%**			
Total		**(140 170)**			**140 170**

Self-financing expenditure – R2.5 billion

Revenue of R2.5 billion has been generated across all programmes from the issuing of passports and smart identity cards. It is allocated as follows:

Programme 1: Administration

R1.379 billion for cash-in-transit security companies, alarm systems, footprint development for hospital connectivity, multidisciplinary teams, ministerial outreach programmes, digital transformation, property payments, bank charges, and travel and subsistence.

Programme 2: Citizen Affairs

R1.079 billion for the production and issuing of passports and smart identity cards, and increasing the department's footprint through the rollout of mobile units and fleet services.

Programme 3: Immigration Affairs

R42 million for payments to the Immigration Advisory Board, foreign office coordination and transport costs for the deportation of illegal immigrants.

Other adjustments – R10.039 million

Funds shifted between votes

Programme 4: Institutional Support and Transfers

R10.039 million is transferred from other departments' declared savings to the Border Management Authority to cover expenditure on the G20 Leaders' Summit in terms of section 30(2)(e) of the Public Finance Management Act (1999).

Expenditure outcome for 2024/25 and actual expenditure for 2025/26

Programme	**2024/25**					**2025/26**			
		Outcome						**Actual expenditure**	
R thousand	**Adjusted appropriation**	**Apr 24 - Sep 24**	**Apr 24 - Sep 24 % of adjusted appropriation**	**Apr 24 - Mar 25**	**Apr 24 - Mar 25 % of adjusted appropriation**	**Adjusted appropriation**	**Adjusted appropriation/ Total (%)**	**Apr 25 - Sep 25**	**Apr 25 - Sep 25 % of adjusted appropriation**
Administration	2 887 221	1 810 870	62.7	2 863 200	99.2	4 074 206	29.0	2 060 705	50.6
Citizen Affairs	4 394 847	2 123 551	48.3	4 089 785	93.1	4 850 206	34.5	2 366 218	48.8
Immigration Affairs	781 413	431 829	55.3	846 876	108.4	879 106	6.3	451 714	51.4
Institutional Support and Transfers	4 031 990	2 556 780	63.4	4 031 990	100.0	4 236 523	30.2	2 156 645	50.9
Total	**12 095 471**	**6 923 030**	**57.2**	**11 831 851**	**97.8**	**14 040 041**	**100.0**	**7 035 282**	**50.1**
Economic classification									
Current payments	**7 709 172**	**4 107 692**	**53.3**	**7 365 202**	**95.5**	**9 628 482**	**68.6**	**4 701 714**	**48.8**
Compensation of employees	3 876 007	1 888 719	48.7	3 792 403	97.8	4 232 593	30.1	1 948 072	46.0
Goods and services	3 833 165	2 218 973	57.9	3 572 436	93.2	5 395 889	38.4	2 753 642	51.0
Interest and rent on land	–	–	–	363	–	–	–	–	–
Transfers and subsidies	**4 054 186**	**2 566 573**	**63.3**	**4 052 195**	**100.0**	**4 258 636**	**30.3**	**2 170 108**	**51.0**
Provinces and municipalities	3 119	1 050	33.7	2 670	85.6	3 586	0.0	1 193	33.3
Departmental agencies and accounts	4 031 990	2 556 957	63.4	4 032 247	100.0	4 236 523	30.2	2 156 645	50.9
Public corporations and private enterprises	800	–	–	–	–	359	0.0	–	–
Households	18 277	8 566	46.9	17 278	94.5	18 168	0.1	12 270	67.5

Expenditure outcome for 2024/25 and actual expenditure for 2025/26 (continued)

Economic classification	2024/25					2025/26			
		Outcome						Actual expenditure	
R thousand	Adjusted appropriation	Apr 24 - Sep 24	Apr 24 - Sep 24 % of adjusted appropriation	Apr 24 - Mar 25	Apr 24 - Mar 25 % of adjusted appropriation	Adjusted appropriation	Adjusted appropriation/ Total (%)	Apr 25 - Sep 25	Apr 25 - Sep 25 % of adjusted appropriation
Payments for capital assets	**332 113**	**248 765**	**74.9**	**413 213**	**124.4**	**152 923**	**1.1**	**163 460**	**106.9**
Buildings and other fixed structures	95 235	50 061	52.6	63 723	66.9	–	–	68 028	–
Machinery and equipment	228 322	145 019	63.5	259 688	113.7	108 481	0.8	62 704	57.8
Software and other intangible assets	8 556	53 685	627.5	89 802	1 049.6	44 442	0.3	32 728	73.6
Payments for financial assets	**–**	**–**	**–**	**1 241**	**–**	**–**	**–**	**–**	**–**
Total	**12 095 471**	**6 923 030**	**57.2**	**11 831 851**	**97.8**	**14 040 041**	**100.0**	**7 035 282**	**50.1**

Expenditure trends

Total expenditure in 2024/25 was R11.8 billion, 97.8 per cent of the adjusted appropriation for the year. Mid-year expenditure in 2024/25 was R6.9 billion, 57.2 per cent of the adjusted appropriation, whereas expenditure in the first half of 2025/26 was R7 billion, 50.1 per cent of the adjusted appropriation of R14 billion. Compared to the first half of 2024/25, expenditure over the same period in 2025/26 increased by R112.3 million, 1.6 per cent. This was mainly due to increased spending by the ministerial committee on electoral reform, and on security services, legal services and operating payments related to accrual payments and self-financing expenditure.

Departmental receipts

	2024/25					2025/26				
		Outcome							Actual receipts	
R thousand	Adjusted estimate	Apr 24 - Sep 24	Apr 24 - Sep 24 % of adjusted estimate	Apr 24 - Mar 25	Apr 24 - Mar 25 % of adjusted estimate	Budget estimate	Adjusted estimate	Adjusted receipts estimate/ Total (%)	Apr 25 - Sep 25	Apr 25 - Sep 25 % of adjusted estimate
Departmental receipts	**1 601 535**	**529 399**	**33.1**	**1 415 757**	**88.4**	**1 681 611**	**2 523 079**	**100.0**	**602 578**	**23.9**
Sales of goods and services produced by the department	1 535 355	510 880	33.3	1 346 639	87.7	1 612 122	2 378 314	94.3	574 474	24.2
Sales of scrap, waste, arms and other used current goods	15	4	26.7	222	1 480.0	16	117	0.0	12	10.3
Fines, penalties and forfeits	10 933	1 743	15.9	1 960	17.9	11 480	34 340	1.4	22 353	65.1
Interest, dividends and rent on land	19 766	286	1.4	612	3.1	20 754	41 508	1.6	102	0.2
Sales of capital assets	4 854	2 284	47.1	4 204	86.6	5 097	9 687	0.4	1 332	13.8
Transactions in financial assets and liabilities	30 612	14 202	46.4	62 120	202.9	32 143	59 113	2.3	4 305	7.3
Total	**1 601 535**	**529 399**	**33.1**	**1 415 757**	**88.4**	**1 681 611**	**2 523 079**	**100.0**	**602 578**	**23.9**

Revenue trends

Mid-year revenue in 2024/25 was R529.4 million, 33.1 per cent of the adjusted estimate, whereas revenue for the first half of 2025/26 was R602.6 million, 23.9 per cent of the adjusted estimate of R2.5 billion. Compared to the first half of 2024/25, revenue over the same period in 2025/26 increased by R73.2 million, 13.8 per cent. This was mainly due to the implementation of higher rates for accessing the national population register.

Changes to transfers and subsidies, including conditional grants

Summary of changes to transfers and subsidies per programme

		2025/26							
		Adjustments appropriation							
R thousand	Appropriation	Expenditure announced in the budget	Unforeseeable /Unavoidable	Virements and shifts	Roll-overs	Self-financing	Other adjustments	Total adjustments appropriation	Adjusted appropriation
Administration									
Provinces and municipalities									
Provinces									
Provincial agencies and funds									
Current	**816**	**–**	**–**	**400**	**–**	**–**	**–**	**400**	**1 216**
Vehicle licences	816	–	–	400	–	–	–	400	1 216
Public corporations and private enterprises									
Public corporations									
Other transfers									
Current	**616**	**–**	**–**	**(275)**	**–**	**–**	**–**	**(275)**	**341**
Communication licences	616	–	–	(275)	–	–	–	(275)	341
Citizen Affairs									
Provinces and municipalities									
Provinces									
Provincial agencies and funds									
Current	**2 151**	**–**	**–**	**219**	**–**	**–**	**–**	**219**	**2 370**
Vehicle licences	2 151	–	–	219	–	–	–	219	2 370
Households									
Social benefits									
Current	**16 977**	**–**	**–**	**(3 658)**	**–**	**–**	**–**	**(3 658)**	**13 319**
Employee social benefits	16 977	–	–	(3 658)	–	–	–	(3 658)	13 319
Immigration Affairs									
Households									
Social benefits									
Current	**3 807**	**–**	**–**	**(90)**	**–**	**–**	**–**	**(90)**	**3 717**
Employee social benefits	3 807	–	–	(90)	–	–	–	(90)	3 717
Households									
Other transfers to households									
Current	**–**	**–**	**–**	**90**	**–**	**–**	**–**	**90**	**90**
Claims against the state	–	–	–	90	–	–	–	90	90
Institutional Support and Transfers									
Departmental agencies and accounts									
Departmental agencies (non-business entities)									
Current	**1 753 078**	**–**	**–**	**–**	**–**	**–**	**10 039**	**10 039**	**1 763 117**
Border Management Authority	1 753 078	–	–	–	–	–	10 039	10 039	1 763 117